

THE WHITE HOUSE
WASHINGTON

September 12, 1961

How to get from Foreign Ministers Meeting to a Peace Conference?

the
Lay out components, two ways:

A. elements of agreements, which can be included or excluded
in any particular plan

B. means of agreement

A. Elements of Agreement

Allies want

guaranteed status
improved access
connections to Bonn
minimum recognition
livable Berlin boundary

USSR wants

end of occupation
end of real agitation
some recognition
Oder-Neisse

Both can gain from

Mixed committees
Non-aggression agreement
nuclear limitation
U. N. presence
U. N. guarantees

B. Means of Agreement

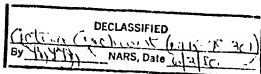
1. Modified Peace Plan

Advantages

easy to agree with
Allies
conform to our hopes

Disadvantages

impossible to sell to
Soviets
known to be impossible
to sell to Soviets
lacking in appeal to
our own public opinion



2. Interim Berlin and Security Agreement

Advantages

moderately saleable to
Allies
practical and realistic
moderately negotiable

Disadvantages

not very striking
probably not good enough
for a settlement
somewhat open to charges
of "retreat"

3. Peace Conference and Parallel Treaties

Advantages

Most likely to succeed
Shows U. S. initiative
Corresponds to reality

Disadvantages

Hard to sell to Allies
May give Soviets a real
victory in Germany